SUBJECT: COUNCIL HOUSE AND GARAGE RENTS 2022/23

DIRECTORATE: HOUSING AND INVESTMENT

REPORT FRANCES JELLY

AUTHOR:

# 1. Purpose of Report

1.1 To propose an increase in council house rents within the terms of the Government's Rent Policy for social housing (April 2020 updated 15 November 2021) and to seek approval for the introduction of revised rents from Monday 4th April 2022.

HOUSING BUSINESS SUPPORT MANAGER

**1.2** To seek members approval for an increase of 3% on Council garage rents for 2022/23 in line with other fees and charges revisions by the Council.

# 2. Executive Summary

- 2.1 In October 2017, the government announced its intention to set a long-term rent deal. This would permit annual rent increases on both social and affordable rent properties of up to Consumer Price Index (CPI) plus 1% from 1 April 2020 for a period of at least five years.
- 2.2 In keeping with the current Housing Business Plan approved by Council and the Governments Rent Guidelines, the formula rent rise for 2022/23 should be based on CPI in the previous September (September 2021 = 3.1%) plus 1.0%. As an authority, having considered the impact on our tenants, other pressures that household incomes are facing, and recognising wider economic issues it is proposed to apply a lower level of rental increase whilst also recognising that the council were required by government policy to reduce rents by 1% year on year between 2016/17 2019/20.

Therefore, a reduction in the advised rental change, to an average rent increase with effect from Monday 4 April 2022 is proposed and the budgeted rental income will be £29,996,080, this being based on a 3.6% increase.

2.3 During the last nine months we have continued to add to our housing stock via the buy-back programme using the Purchase and Repair Scheme and the NSAP/RSAP process as follows: - 2.4 01 April 2021 to 13 December 2021 – total of 15 properties have been purchased.

	Total No of properties purchased 01.4.21	Number Purchase & Repair	Number NSAP/RSAP
Bedrooms	-	funding	Funded
1	5	3	2
2	7	1	6
3	2	2	0
4	1	1	0
<u>Total</u>	<u>15</u>	7	8

2.5 The Government's Right to Buy (RTB) programme sales have negatively impacted on the council's current stock and therefore rental income. To date (April to December 2021) the Council have received 72 RTB applications (50 RTB applications in the same period last year); of these 28 properties have been sold: -

2.6	RTB Applications -2021.22	RTB Applications -2020.21	
	received April to Dec 2021 - 70	received April to Dec 2020 -50	
	Sold to date -28	Sold to date - 19	
	1 bed - 3	1bed - 3	
	2 bed - 9	2 bed - 7	
	3 bed -15	3 bed - 9	
	4 bed - 1	4 bed - 0	

[Note: the loss of 3+-bedroom homes has a significant impact on our ability to provide family homes]

2.7 The average weekly social housing rent for the City of Lincoln Council based on data on 13 December 2021, for net social housing rent (calculated over 52 weeks) will increase from £70.87 to an average £73.44 for 2022/23. This will equate to an average equivalent increase of income per property of £2.57 per week over 52 weeks.

The 50-week average rent would be charged at £76.37.

2.8 There are currently 292 properties charged at an Affordable Rent which is higher than social housing rent. Based on data on 13 December 2021 the increase, on the average weekly net rent (calculated over 52 weeks) will result in rents moving from an average £112.85. to £116.91. per week for 2022/23, equating to an average equivalent increase of £4.06 per week over 52 weeks.

Please note that affordable rent properties, when they become void have a new market rent valuation completed each time and the rent is charged at 80% of the market rent.

2.9 Council Garage Rents 2022--23

An increase in garage rents of 3% is proposed in line with the Authority's Fees and Charges increase. This would result in an average increase in the rent charged to £8.24 per week for 2022/23 (based on a calculated 52-week charge period), an increase of £0.24 per week.

Research has shown that the garage rents in Lincoln are mid-range when compared to similar locations in the East Midlands

The Lincoln Tenants' Panel (LTP) is due to consider this report at their meeting on 18 February 2022 Their comments and observations will be reported verbally during the Executive Committee meeting.

Report to be referred to Full Council for approval to ensure that rent notices can be sent to tenants prior to the start of the new financial year and providing them with the requisite 28-day notice period required by law.

## 3. Background

- 3.1 The national Rent Convergence Policy and Social Rent Guidance was introduced in April 2002, the aim of which was those rents in the social housing sector (local authority rents and those charged by housing associations) should be brought onto a common system based on a formula set by Government. The formula creates a "formula rent" for each individual property which is calculated based on:
  - The relative value of the property
  - Relative local income levels; and
  - The size of the property.

The formula rent is often also referred to as the "target rent". The City Council and other social landlords are expected to move the actual rent of a property (which may be lower or higher than the formula rent) to the formula rent over time.

- 3.2 Members will be aware that the financing for council housing was changed in April 2012 the 'Self-financing Regime' was introduced under which local authorities were required to buy themselves out of the national housing subsidy regime in return for the keeping of future rental income at local level. The valuation of the housing stock and the Council's Housing Revenue Account (HRA) Business Plan was based on rental income rising in line with the Government's rent convergence policy and rent guidelines in place at that time.
- 3.3 On 15 November 2021, the Department for Levelling Up, Housing and Communities (DLUHC) formerly Ministry of Housing, Communities & Local Government (MHCLG) updated the Rent Standard guidance that registered providers of social housing must stay within, to update the limit on annual rent increases for 2022 to 2023.

The Rent Standard is one of three economic standards that the Regulator of Social Housing (RSH) expects private registered providers of social housing to comply with and applies to local authority providers of social housing. It sets the requirements around how registered providers set and increase rents for social housing in line with government policy as set out in DLUHC's Policy Statement on Rents for Social Housing.

In September each year the annual Consumer Price Index (CPI) figure is set which is used to establish the limit on annual rent increases for social housing. The limit on annual rent increases for the financial year 2022/23 should be CPI (September 2021 set at 3.1%) plus 1% (4.1% increase).

As an authority, having considered the impact on our tenants, other pressures that household incomes are facing and recognising wider economic issues, it is intended

to apply a lower level of rental increase and propose to increase by 3.6% (CPI + 0.5%).

- 3.4 As at week commencing 13 December 2021 there are currently 7846 council housing rent properties of those that have a current active tenancy: -
  - 27% are in receipt of full housing benefit payment
  - 12% are in receipt of partial housing benefit payment
  - 32% are in receipt of Universal Credit
  - 29% do not receive any of the above

Councils continue to increase rents on those housing properties that are currently below the 'formula rent' (or convergence amount) on re-letting to new tenants before applying the 3.6% increase. For the City of Lincoln Council at the date of this report, 774 properties (that are 10 pence or more below target rent) were not at formula rent and thus when these properties become available for re-letting the rent can be increased to the formula amount plus 3.6% for 2022/23.

## 4. Impact of the Rent Reduction on the Housing Revenue Account (HRA)

4.1 Contextually it should be noted that in July 2015 the Government announced that Social Housing rents would be reduced by 1% year on year from 2016 for four years. The impact on the HRA has incurred a compound financial loss of circa £17,000,000 over that four-year period.

Had this rent reduction not been imposed and the rents were increased as per the HRA Business Plan (CPI+1%) the average weekly rent for social housing rent would now be at £84.58 against £73.44 as of 13 December 2021.

#### Appendix 1.

Shows impact on weekly rents of the 1% reduction against CPI +1%.

## 5. Strategic Priorities

#### 5.1 Let's reduce all kinds of inequality

The Government policy is primarily about reducing the welfare benefits bill, but it does help those just above benefit thresholds. Council house rents remain significantly lower than the rent levels in the private rented sector in the city.

## 5.2 Let's deliver quality housing

The new rent policy recognises the need for a stable financial environment to support the delivery of new homes and to increase resources available to maintain current homes.

#### 6. Organisational Impacts

**6.1** Finance (including whole life costs where applicable)

Council Housing Rents 2022/23

The impact of this change as of 13 December 2021 will be an increase to the current average calculated 52-week net social housing rent, from £70.87 per week to £73.44 per week – an average increase of £2.57 per week, and an increase on affordable rent from £112.85 per week to £116.91 an average increase of £4.06 per week.

#### Appendix 2.

Impact of increases on rent per bedroom size of property.

Council Garage Rents 2022—23

An increase in garage rents of 3% is proposed in line with the Authority's Fees and Charges increase. This would bring the charge to £8.24 for 2022/23 (based on a calculated 52-week charge period), an increase of £0.24 per week. Research has shown that the garage rents in Lincoln are mid-range when compared to similar locations in the East Midlands.

# 6.2 Legal Implications

There are no legal implications arising from this report.

#### 6.3 Equality, Diversity and Human Rights

The Public Sector Equality Duty means that the Council must consider all individuals when carrying out their day-to-day work, in shaping policy, delivering services and in relation to their own employees.

It requires that public bodies have due regard to the need to:

- Eliminate discrimination
- Advance equality of opportunity
- Foster good relations between different people when carrying out their activities

When proposals of rent chargeable on social housing are recommended, they are applied across the board to all properties irrespective of any equality characteristic of the tenant.

There are policies that allow tenants to claim monetary assistance to pay their rent, for example Housing Benefit and Universal Credit for such things as age and disability. Thus, there are no direct equality, diversity, or human rights implications in this report"

## 7. Risk Implications

## 7.1 (i) Options Explored

Options explored; to calculate the rent at rates between 3.1 to 4.1% and the impact on the HRA.

# 7.2 (ii) Key risks associated with the preferred approach

The main risks are: -

- that the Government make further changes to the Rent Guidelines which will undermine the Business Plan,
- that future CPI levels are lower than those assumed in the MTFS and HRA Business Plan.

#### 8. Recommendation

- 8.1 Agree the basis of rent calculation for changes to individual Council house rents as set out in paragraph 6 of this report, which represents an increase in the average calculated 52-week council house net rent in 2022/23 of 3.6% for social housing rents (£2.57 p/w) and affordable rents (£4.06 p/w) increase per property. This is in accordance with Government policy.
- **8.2** Increase Council garage rents for 2022/23 in accordance with the proposal in paragraph 6.1 above by 3%.
- **8.3** Refer this report and recommendations to Full Council on 22 February 2022.

Is this a key decision?

**Do the exempt information** No

categories apply?

Does Rule 15 of the Scrutiny No

Procedure Rules (call-in and

urgency) apply?

How many appendices does 2

the report contain?

List of Background Papers: Welfare Reform and Work Act 2016

Policy statement on rents for social housing

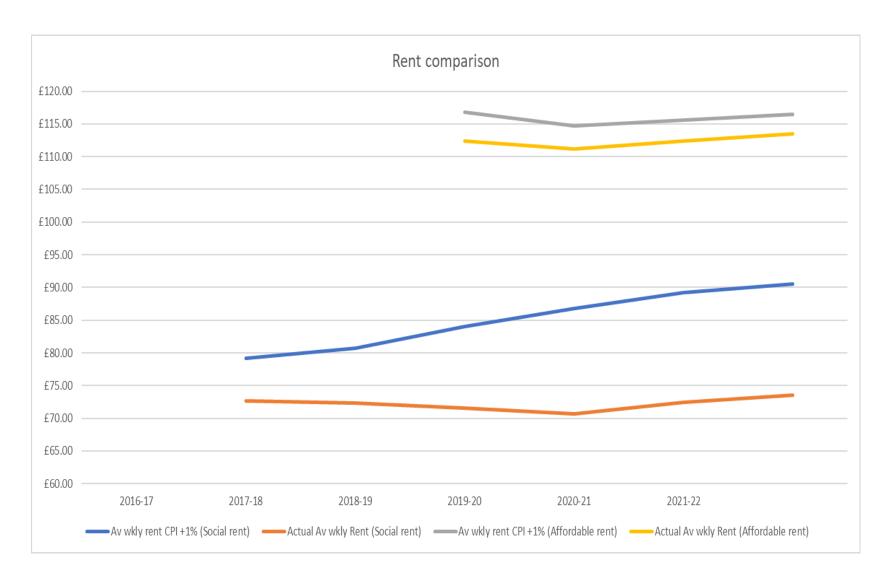
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APPENDIX 1

Social Housing and Affordable Rent – showing impact on weekly rents of the 1% reduction against CPI +1%



# **APPENDIX 2**

# IMPACT OF INCREASES ON ALL TENANTS – APRIL 2022 (Based on an average 52 week rent year inclusive of all rent types)

Average rent increase per property by number of bedrooms per week as 13/12/2021			
No. of beds	Increase per week		
1 & bedsits	£2.33		
2	£2.65		
3	£2.96		
4	£3.35		
5	£3.15 *		
6+	£3.43 *		

<sup>\*</sup> No affordable rents for 5 or 6 + bed properties